

FEDERAL HOUSING FINANCE BOARD

BOARD OF DIRECTORS MEETING

OPEN SESSION

Washington, D.C.

Friday, December 22, 2006

ANDERSON COURT REPORTING
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1 PARTICIPANTS:

2 Board Members

3 RONALD A. ROSENFELD, Chairman

4 ALPHONSO JACKSON, HUD Secretary

5 GEOFFREY BACINO, Director

6 ALICIA R. CASTANEDA, Director

7 ALLAN I. MENDELOWITZ, Director

8 Also Present

9 SHELIA S. WILLIS

10 JOHN P. KENNEDY

11 STEVE CROSS

12 JONATHAN LINDLEY

13 CHRIS BOSLAND

14 BILL GLAVIN

15 CHARLES JONES

16 DARIS MEEKS

17 J.P. GREEN

18 Presenter

19 Dan Coates

20

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1 P R O C E E D I N G S

2 (10:00 a.m.)

3 CHAIRMAN ROSENFELD: I call this meeting
4 of the Board of Directors of the Federal Housing
5 Finance Board to order. Today we have an open
6 session with two items, limitations on excess
7 stock and retained earnings requirements by
8 Federal Home Loan Banks, and appointment of
9 Federal Home Loan Bank Directors. Now let us move
10 on to the first item, limitations on excess stock
11 and retained earnings requirements for the Federal
12 Home Loan Banks. Who will be making the staff
13 presentation?

14 MR. COATES: Thank you. Good morning
15 Mr. Chairman and Members of the Board. On March
16 6, 2006, the Board of Directors of the Finance
17 Board proposed a rule to address capital
18 management of the Federal Home Loan Banks. The
19 capital management of the banks is critical to
20 their prudential operation, and over the years
21 certain practices have given rise to supervisory
22 and regulatory concerns.

1 The proposed rule dealt with three main
2 elements, member excess stock, retained earnings,
3 and the timing, amount, and form of a bank's
4 dividends. With respect to member excess stock,
5 the proposed rule would have limited a bank's
6 excess stock to 1 percent of assets, required a
7 remediation plan for any bank above the excess
8 stock limit, prohibited payments of dividends in
9 the form of stock, and the sale of excess stock.

10 With respect to retained earnings, the
11 proposed rule would have established by formula a
12 minimum earnings requirement for each bank, and
13 for any bank with retained earnings below that
14 minimum requirement, the proposed rule would have
15 restricted dividends to 50 percent of the bank's
16 net earnings except with the approval of the
17 Finance Board. Finally, the proposed rule would
18 have required a bank to base dividends on actual
19 calendar quarter earnings.

20 The proposed rule was published in the
21 Federal Register on March 15, 2006, with a 120-day
22 comment period that closed on July 13, 2006. The

1 Finance Board received and analyzed 1,066 comment
2 letters.

3 In light of the comments and our
4 analysis of the issues presented in them, we today
5 recommend revisions to key features of the
6 proposal to limit excess stock, recommend deferral
7 of a retained earnings regulation, and recommend
8 clarifying language regarding the timing of the
9 declaration and payment of dividends.

10 We recommend that the Board adopt a
11 final rule providing that any bank with member
12 excess stock greater than 1 percent of its assets
13 may not pay a stock dividend or otherwise issue
14 new excess stock. These recommendations differ
15 from the proposal in that the prohibition on the
16 payment of dividends in the form of stock or
17 issuing stock is imposed only if a bank has or
18 will have member excess stock above 1 percent of
19 assets.

20 We also recommend that the Board adopt a
21 provision requiring a bank to base dividends on
22 actual not projected or anticipated earnings.

1 However, we do not recommend that dividends be
2 tied to calendar quarter earnings. The original
3 proposal needed to be clarified in that regard.
4 It was not our intention to require banks to pay
5 dividends only on a calendar quarter basis. The
6 revised language makes it clear that regardless of
7 the timing of dividends, they must be declared and
8 paid only out of known income whether previously
9 retained or current period.

10 We recommend that a retained earnings
11 requirement not be addressed in this rule making.
12 Retained earnings are a critical component of bank
13 capital. We believe, however, that further
14 exploration of alternative risk-based formulations
15 for setting a bank's retained earnings minimum
16 would be beneficial before adopting a final
17 retained earnings rule.

18 Bank capital stock that members
19 voluntarily hold above the amount they are
20 required to purchase as a condition of membership
21 or to support their activities with the bank is
22 referred to as excess stock. Unlike required

1 membership or activity stock, excess stock can be
2 redeemed by members without curtailing business
3 activities with the bank or withdrawing from
4 membership.

5 Under existing Finance Board
6 regulations, excess stock can arise in any of
7 three ways, a purchase of bank stock in excess
8 of the membership and activity stock requirements, the
9 bank's payment of dividends in the form of stock,
10 or a reduction in the members' required stock
11 holdings such as through the repayment of an
12 outstanding advance without a commensurate
13 reduction in the bank's stock held by that member.
14 The final rule limits the authority of a bank to
15 issue new shares of excess stock if the amount of
16 excess stock held by its members exceeds 1 percent
17 of the bank's assets. By prohibiting paying
18 dividends in the form of stock or otherwise
19 issuing additional shares of excess stock, as of
20 September 30, 2006, four banks were in that
21 circumstance, Cincinnati, Chicago, Indianapolis,
22 and Seattle. Of these four banks, only the

1 Cincinnati bank currently pays dividends in the
2 form of stock.

3 Member excess stock presents two
4 principal supervisory challenges for the banks and
5 the Finance Board. The first challenge is the
6 potential for capital instability, particularly
7 when the excess stock is used to capitalize long-
8 term assets. Many banks repurchase excess stock
9 as soon as practicable at the request of a member,
10 notwithstanding the provisions of the Bank Act that
11 established 6-month or 5-year statutory redemption
12 periods. A bank with heavy reliance on excess
13 stock can experience a spike in capital stock
14 redemption requests without a concomitant
15 reduction in member activity, if the bank's
16 performance deteriorates, or if members otherwise
17 find it advantageous to reduce their capital
18 positions with the bank; in combination, many
19 banks' practices of repurchasing excess stock at
20 the initiative of the member coupled with
21 deteriorating financial performance creates
22 capital instability and asset management

1 challenges particularly if multiple large
2 redemption requests were to be submitted in a
3 short period of time. Further, a bank's decision
4 to delay repurchase of excess stock such as by
5 exercising its right to wait the full 5-year
6 redemption period for Class B stock may be
7 interpreted by members as a sign of a
8 deteriorating financial position and could
9 precipitate further redemption requests and a
10 flight of the bank's capital stock.

11 There are two banks under written
12 agreement with the Finance Board. Although the
13 issues facing these banks are specific to each
14 bank, a common theme underlying each bank's
15 difficulties is the existence of large amounts of
16 excess stock that both contributed to the bank's
17 initial difficulties and has made the resolution
18 of these issues a more complex undertaking.

19 The second challenge are the public
20 policy concerns arising from activities that
21 arbitrage the funding advantage that banks enjoy
22 as government-sponsored enterprises. The bank's

1 GSE status permits them to borrow funds at
2 favorable rates and invest the proceeds in
3 nonmission-related assets, most notably, mortgage
4 backed securities and money market investments.
5 While these activities increase bank income,
6 they do so while adding risk to the bank's balance
7 sheet without furthering the bank's housing
8 finance mission.

9 Critics of the practice of arbitraging
10 GSE status to boost earnings maintain that the GSE
11 borrowing privilege should be restricted to
12 mission-related activities and should not be used
13 to arbitrage the capital markets. In this light,
14 the Finance Board in the 1990s set regulatory
15 limits for mortgage backed securities investments.
16 However, no limits have been set for investments
17 in money market instruments. In the case of
18 short-term or money market investment securities,
19 some level of such investment is appropriate for
20 liquidity and other purposes. High levels of
21 excess stock, however, can create a need for the
22 banks to create large portfolios of short,

1 intermediate, and long-term investments to
2 buttress earnings to provide a return to holders
3 of the excess stock even though these investments
4 do not necessarily further the bank system's
5 public purpose.

6 The proposed rule would have required
7 each bank to achieve and maintain a minimum level
8 of retained earnings equal to \$50 million plus 1
9 percent of the bank's nonadvanced assets. The
10 proposal also would have barred banks not meeting
11 that requirement from distributing more than 50
12 percent of net income as dividends except with the
13 approval of the Finance Board. The Finance Board
14 proposed that rule to address its concern about
15 the low level of retained earnings within the bank
16 system which has been a matter of supervisory
17 concern for some time.

18 Although we remain firm in our belief
19 that retained earnings are a critical component of
20 bank capital, we also see merit in the suggestions
21 offered by some commenters that the retained
22 earnings requirement could be refined to correlate

1 more closely with the risk profile of each bank.
2 Accordingly, we plan further exploration of
3 alternative risk-based formulations for setting a
4 bank's retained earnings minimum. One alternative
5 would be to tie a bank's retained earnings minimum
6 to its risk-based capital requirement as was
7 suggested by some commenters. We have begun to
8 review the Finance Board's risk-based capital
9 regulation to determine whether it should be
10 modernized in light of the advances in identifying
11 and managing risks that have occurred since the
12 capital regulations were first adopted. Our
13 review will include the evolving international
14 capital framework. In light of those efforts, we
15 recommend that a retained earnings minimum be
16 addressed at a later time.

17 Since the issuance of Advisory Bulletin
18 2003-AB08 on capital management and retained
19 earnings, system-wide retained earnings have
20 increased from \$1.2 billion in August 2003, to
21 \$3.1 billion in September 2006. Although the
22 progress has been uneven among the 12 banks, all

1 12 banks have increased retained earnings. We
2 expect further significant increases of retained
3 earnings based on the actions and the commitments
4 of the banks.

5 In light of the substantial increase in
6 retained earnings realized or committed
7 voluntarily since August 2003, we are not
8 recommending that the Finance Board establish a
9 regulatory retained earnings minimum at this time.

10 Finally, we recommend changes to Section
11 917.9 of the Finance Board Rules to require a bank
12 to declare and pay dividends only on actual
13 earnings. We also recommend that other proposed
14 changes that would have required a bank to base
15 dividends on earnings for the calendar quarter not
16 be adopted. A bank will be able to declare and
17 pay its dividend after consideration of its actual
18 current net earnings for any period of its
19 choosing.

20 This concludes my prepared remarks. I
21 would be happy to answer any questions.

22 CHAIRMAN ROSENFELD: Thank you very

1 much. The length and difficulty of that
2 presentation is very reminiscent of my bar
3 mitzvah, so you have a sense of that that is like.

4 Do of the Board Members have any
5 comments?

6 SECRETARY JACKSON: That was some time
7 ago.

8 (Laughter)

9 CHAIRMAN ROSENFELD: Yes, Director
10 Castaneda?

11 DIRECTOR CASTANEDA: Mr. Chairman, thank
12 you so much. Let me first reiterate what I said
13 at the meeting when we voted on the original
14 proposal. I firmly believe banks should rely less
15 on excess stock and more on retained earnings, and
16 I still believe strongly in both aspects of that
17 statement. Reliance on excess stock should be
18 discouraged, and I think, Dan, you touched on a
19 lot of these issues. As a matter of policy,
20 GSEs including the banks should not be encouraged
21 to be big solely for the sake of being big or for
22 the enhanced profits that can be reaped through

1 increased arbitrage of their GSE status by
2 leveraging excess stock balances, particularly,
3 given the potential volatility inherent in the
4 optionable nature of bank stock. Conversely, and
5 again as a policy matter, given the low initial
6 level of retained earnings across the system, I
7 think we can generally say that, all other things
8 being equal, more retained earnings would be
9 better from a safety and soundness perspective.
10 However, as I cautioned before we put forward the
11 proposed regulation last spring, there is a great
12 distance to be traveled between our collective
13 consensus on broad statements of policy in the
14 abstract such as less excess stock and more
15 retained earnings, and developing specific,
16 meaningful, and defensible regulations to
17 implement those policies.

18 Clearly, on the retained earnings side,
19 we have not yet traveled that full distance and
20 still have work to do. In fact, I am encouraged
21 that this Board will continue to work on that
22 proposal while simultaneously moving ahead to

1 overhaul a risk-based capital rule.

2 From the time this agency began work on
3 the retained earnings policy, I have expressed
4 concerns that we need to ensure that we treat bank
5 capital comprehensively and consistently, and
6 while I do believe we need to address the
7 composition of capital at the banks, we also need
8 to improve our understanding and measurement of
9 the risks on their balance sheets to ensure that
10 any particular composition is the most
11 appropriate.

12 Moving ahead simultaneously on these two
13 fronts will in my view better ensure that we avoid
14 any conflict between the actions we might take on
15 either of these fronts regardless of the form the
16 retained earnings requirement ultimately takes.
17 However, I am still not convinced that the
18 decision to separate the excess stock provisions
19 from the proposal and leaving retained earnings
20 for later date is the best way for the Finance
21 Board to proceed. There appears to be no urgency
22 requiring immediate action on excess stock. In

1 fact, as retained earnings have generally been
2 trading up, so trends in excess stock have if
3 anything been downward including at the banks that
4 currently exceed the 1-percent threshold. But
5 whatever the reason, that is not the direction in
6 which we appear to be heading.

7 For the record, my preference would
8 otherwise have been to wait to take final action
9 on excess stock at the same time we were prepared
10 to move forward either on retained earnings or on
11 risk-based capital through ANPR which makes the
12 most sense or other means. Then there would be no
13 misunderstanding among stakeholders as we have
14 seen suggested in recent press reports, for
15 example, that this Board remains committed to
16 promulgating a sensible and fully defensible
17 retained earnings regulation in the future. So I
18 am pleased that my colleagues have at least agreed
19 to include a clear statement to that effect in the
20 preamble to the final regulation before us today.

21 Now with respect to excess stock, I do
22 not think any of us are under the illusion that

1 this regulation will lead to a dramatic
2 improvement in the safety and soundness of the
3 system. Clearly, this represents a significant
4 albeit perhaps appropriate climb down from the
5 Finance Board from its initial position. As the
6 staff memorandum notes, in light of recent bank
7 practice, the practical impact of the regulation
8 will be at least in the near to medium term to
9 prevent just one bank from paying a stock
10 dividend. Nevertheless, there remains some value
11 in the Finance Board making a clear statement of
12 policy in the form of a regulation as to what
13 level of excess stock will ordinarily be deemed
14 prudent.

15 So at the end of the day, despite the
16 limited practical impact I expect we will see, and
17 notwithstanding my misgivings explained in the
18 rule making, at this time I am prepared to support
19 today's proposal.

20 CHAIRMAN ROSENFELD: Thank you, Director
21 Castaneda. Are there any other comments?
22 Director Mendelowitz?

1 DIRECTOR MENDELOWITZ: No. Is this the
2 rerun of the bar mitzvah again?

3 (Laughter.)

4 CHAIRMAN ROSENFELD: Depends on how long
5 you talk.

6 DIRECTOR MENDELOWITZ: I think it is
7 important to state clearly again on the part of
8 all of the Members of the Board of Directors what
9 it is we are doing here and why we are doing it.
10 In order to do that I believe we have to
11 distinguish between two very different issues.
12 One is the fundamental objective that underlay the
13 proposed rule that was sent out for comment in
14 March, and the second is the mechanism by which we
15 tried to achieve the fundamental underlying
16 objective.

17 Clearly, the objective behind the
18 proposed rule in March was a recognition on the
19 part of the Finance Board that retained earnings
20 were an important and in fact critical component
21 of capital and that the banks left totally to
22 their own had tried to build up retained earnings

1 to a level that we felt was reflective of the
2 important role that they play. I think that the
3 objective remains the objective of the Members of
4 this Board of Directors which is that retained
5 earnings are an important component of capital and
6 we need the appropriate level.

7 However, the proposed rule set about to
8 achieve or implement the fundamental objective in
9 a way that was somewhat problematic, problematic
10 both with respect to how the retained earnings
11 objective was to be determined, and problematic
12 with respect to the speed with which the retained
13 earnings would be required to be built up. When
14 the March proposal was adopted for comment, I
15 spent a fair amount of everyone's time identifying
16 a wide range of problems with the proposal
17 including the formula for determining the required
18 level of retained earnings and the 50-percent
19 limitation on dividends which I felt was so severe
20 that it had the potential for creating a crisis in
21 and of itself where none existed.

22 In response to the March proposal, we

1 received a large number of comment letters, almost
2 1,100, and virtually without exception they were
3 highly critical of the proposal. I have to say
4 that the response to the proposal achieved two
5 things. One is it demonstrated the wisdom of the
6 Administrative Procedures Act, the process by
7 which regulatory agencies receive comments on
8 proposed rules. Secondly, I have to say that the
9 Finance Board deserves some credit for a singular
10 achievement, and that is everyone knows how
11 fractious the Federal Home Loan Bank System is, 12
12 banks, 13 opinions usually, and I think never in
13 the history of the Home Loan Bank System has the
14 system ever taken a common position on anything.
15 And I have to say we have achieved the impossible
16 or near impossible, we succeeded in totally
17 unifying the Home Loan Bank System, all 12 banks
18 and the Office of Finance, in opposition to the
19 proposal put on the table.

20 Going forward, I think it is important
21 to make a couple of points. The first is we the
22 Finance Board as evidenced by the proposal that we

1 are considering for adoption today are responding
2 to the credible comments that we received and we
3 are setting aside the specifics of the proposal
4 with respect to the retained earnings target and
5 the 50-percent limit on dividends. Secondly,
6 while we are setting aside specific implementation
7 proposals that were particularly problematic, I
8 know from my discussion with my colleagues we
9 continue to believe that retained earnings are an
10 essential component of capital and that as we have
11 discussed in the material presented to the Board
12 today, we will return to the issue of retained
13 earnings with the objective of, one, a more
14 defensible and a more analytically defensible
15 approach to determining the appropriate level of
16 retained earnings that is linked to a modernized
17 risk-based capital system that reflects I think
18 the significant advances in the quantification of
19 financial risk that has come along in the past 10
20 years. And secondly, I think we have to face up
21 to the significance of the comments we received
22 with respect to the dividend limitation.

1 All businesses operate in an environment
2 of risk and uncertainty. However, it is not good
3 for a regulatory agency to add to the level of
4 uncertainty with proposals for regulatory action
5 that can disrupt the operations of the businesses
6 that they oversee, and in the case of the dividend
7 limitation, have the potential for disrupting the all-in
8 value proposition of membership in a home loan
9 bank. Such a draconian across-the-board limit on
10 dividends to 50 percent going forward would be I
11 think something beyond an appropriate regulatory
12 action by the Finance Board, and it certainly my
13 intention in going forward to try to assure two
14 things. One, that the retained earnings issues
15 remains on the agenda of the Finance Board, that
16 the appropriate level of retained earnings be tied
17 to a clear and credible quantification of risk,
18 and that means in lay terms to expect losses, and
19 a build-up rate for retained earnings that does
20 not offend the all-in value proposition for membership,
21 basically a build-up rate for retained earnings
22 that reflects the appropriate level of building

1 the required retained earnings necessary to meet
2 our objectives without creating a crisis in and of
3 itself or upending the value proposition. I
4 think that pretty much covers my comments on the
5 topic this morning.

6 CHAIRMAN ROSENFELD: Thank you, Director
7 Mendelowitz. Director Bacino?

8 DIRECTOR BACINO: A good lobbyist
9 doesn't let a chance go by like this one, and I
10 have never been at a bar mitzvah, but I do
11 understand the 2-minute warnings so I will try to
12 fall within that.

13 DIRECTOR CASTANEDA: I haven't either,
14 so you are not alone.

15 DIRECTOR BACINO: That's two of us. The
16 rule that the Finance Board is considering today
17 is substantially different than the original
18 proposal that the Board put out for comment in
19 March. I think this new rule responds to the
20 comments and the suggestions that were submitted
21 by the stakeholders in the system. With regard to
22 the retained earnings proposal that was contained

1 in the original rule, it has become clear that
2 every bank has tried to comply with the advisory
3 bulletin that the agency issued in 2003, and I am
4 advised that the banks are now committed to
5 objectives outlined in that bulletin and for that
6 reason at least in this Board Member's opinion
7 there is no need to consider that retained
8 earnings proposal at this time.

9 We have committed to a rewrite of the
10 risk-based capital rule and this may give us a
11 better understanding of how to better meld risk
12 and retained earnings. But whatever route we
13 choose, and I will echo some of Board Member
14 Mendelowitz's comments here, it is my opinion that
15 I do not think we should use dividend limitations
16 except only in extreme circumstances.

17 Reaching consensus on an issue like this
18 can be arduous and enlightening, and this has been
19 no exception. Some might say I have made it worse
20 on both cases. But I would first of all like to
21 thank Chairman Rosenfeld for his leadership on
22 this issue. He has been responsive to the

1 concerns that I have, and being the new kid on the
2 block, I know that I have made the most, and he
3 has been fair and balanced in his handling of my
4 concerns. I would also thank my other fellow
5 Board Members for their briefings and history of
6 some of the issues that happened on this before I
7 got here. Director Castaneda gave me a briefing
8 on some of these issues from a Board perspective,
9 and she has also created some of the best charts
10 and graphs that I have ever seen which helped
11 illuminate some of my positions a little better.

12 Secondly, I would like to thank Steve
13 Cross and his staff for their patience and
14 diligence in responding to the many, many
15 suggestions that I had regarding this proposal.
16 They have done a Herculean task and I appreciate
17 the time that they took with me on each occasion.

18 Third, I would thank the Federal Home
19 Loan Board Members and management as well as trade
20 associations and other stakeholders who met with
21 me to discuss this issue. Again, being the
22 relative newcomer I assume I got the brunt of most

1 people's comments. I met with the boards of four
2 banks already and with seven bank presidents, and
3 I hope to meet with the rest of them in the near
4 future.

5 Finally, this is the second multiperson
6 federal financial regulatory body on which I have
7 been privileged to serve and I think that the
8 ability that these agencies have to draw on the
9 knowledge and experience of board members with
10 varying backgrounds in the public and the private
11 sector are a great benefit in accomplishing the
12 mission that these agencies are set out to
13 achieve. These boards result in improved decision
14 making and rules and regulations that more
15 effectively recognize the benefits and the burdens
16 on the regulated industry, and I think this is a
17 good example of that. And I think I stayed under
18 2 minutes.

19 CHAIRMAN ROSENFELD: Thank you, Director
20 Bacino. Let me make a few brief comments.
21 Shortly after Director Bacino was confirmed, he
22 made a statement in the press that said in effect

1 that he thought the original proposal was flawed.
2 In retrospect I would concur with his use of
3 language. But to his credit, and to the credit of
4 Director Castaneda and Director Mendelowitz,
5 rather than merely accept what became a pretty
6 common view, they worked very diligently to
7 produce what I think is an appropriate and
8 intelligent resolution of this matter.

9 I would also like to thank Diane Casey,
10 Ken Fine, and John von Seggern who represent important
11 constituencies in the world in which we operate.
12 I will tell you that none of us like hate mail,
13 but they did make a very meaningful contribution
14 to the dialogue that ultimately transpired and
15 produced what is I think included here today.

16 And finally, I want to thank my
17 colleagues on the Board, Director Castaneda,
18 Director Bacino, Secretary Jackson, Director
19 Mendelowitz, and the staff for producing I think
20 an appropriate and very beneficial rule that in
21 fact will help the Home Loan Bank System be what
22 we all want it to be. And finally, I would like

1 to thank all of you with whom I work for putting
2 up with me which is not always easy. Again, I
3 thank you. And if there is nothing else, I would
4 accept a motion to approve publication of the
5 final rule entitled Limitation on Issuance of
6 Excess Stock and to allow staff to make technical
7 and conforming changes to the rule. Director
8 Mendelowitz?

9 DIRECTOR MENDELOWITZ: (No audible
10 reply)

11 CHAIRMAN ROSENFELD: So moved. Thank
12 you. Do I have a second?

13 DIRECTOR BACINO: Second.

14 CHAIRMAN ROSENFELD: Director Bacino,
15 thank you. Would the secretary to the Board
16 please call the role?

17 SECRETARY: On the item before the
18 Board, Director Bacino, how do you vote?

19 DIRECTOR BACINO: Yes.

20 SECRETARY: Director Castaneda?

21 DIRECTOR CASTANEDA: Yes.

22 SECRETARY: Director Mendelowitz?

1 DIRECTOR MENDELOWITZ: Yes.

2 SECRETARY: Secretary Jackson?

3 SECRETARY JACKSON: Yes.

4 SECRETARY: Chairman Rosenfeld?

5 CHAIRMAN ROSENFELD: Yes. The motion is
6 adopted. We have taken an important step of
7 fulfilling our statutory responsibility regarding
8 the prudential operation of the banks. Excess
9 stock has been at the root of significant safety
10 and soundness issues at several banks and it
11 presents mission issues for other banks. Setting
12 a limit on member excess stock will help ensure
13 that the banks remain safe and sound,
14 appropriately capitalized and able to raise funds
15 in the capital markets.

16 The second item is a resolution
17 appointing Federal Home Loan Bank Directors.
18 While corporate governance is enhanced by well-
19 qualified public interest directors or outside
20 directors, I believe that a better practice would
21 be for the regulator not to appoint directors to
22 entities that it regulates. As I have testified

1 earlier, while the Congress was engaged in worthy
2 GSE reform debate which may have affected the
3 directorship structure, I did not believe it
4 appropriate to act in a manner that might preempt
5 the Congress. Because the Congress has adjourned
6 without resolving the GSE debate, it is imperative
7 that we act to appoint public interest directors
8 to the banks and immediately begin the process for
9 appointing persons who have the requisite skills
10 and experience to be a public interest director to
11 an enterprise that is as complex and important as
12 the nation's housing finance as the Federal Home
13 Loan Bank's.

14 Accordingly, I am recommending that we
15 adopt a resolution appointing the class of 25
16 incumbent directors whose terms will expire on
17 December 31, 2006, to fill the remaining year of
18 the 3-year term that began on January 1, 2005.
19 This means that the incumbent directors would
20 serve from January 1st through December 31, 2007.
21 Do any other board members wish to comment?
22 Director Mendelowitz?

1 DIRECTOR MENDELOWITZ: Mr. Chairman,
2 this is an issue that we have talked about
3 extensively over the past couple of years and we
4 have taken a winding path to get here. I do want
5 to state again on the record that it is essential
6 that we move on this for two reasons. The first
7 is, it is the law. The law requires to do this
8 and we have to uphold the law. That is our
9 responsibility. Secondly, I firmly believe that
10 public interest directors are critical to sound
11 corporate governance of the Federal Home Loan
12 Banks. They bring independence and they bring a
13 range of skills in important areas that might not
14 be represented on the boards of the banks and that
15 are critical to the banks' undertaking their
16 responsibilities. They bring skills such as
17 expertise in affordable housing, expertise in
18 housing generally, expertise in community economic
19 development, and even expertise in financial
20 management.

21 I would also like to recognize the
22 efforts of the Chairman in getting this issue to

1 the Board. Washington can be a difficult town to
2 work in, and while we are tardy in addressing this
3 issue, I understand the obstacles to doing the
4 right thing and the effort needed to actually pull
5 it off, and I do want to recognize the Chairman's
6 efforts in this regard.

7 Secondly, I want to be very clear about
8 what we are doing and what we are not doing with
9 respect to the names before us today on which we
10 will vote. We are not extending the terms of
11 sitting public interest directors for 1 year.
12 What we are doing is filling open seats on the
13 boards of directors of the 12 Home Loan Banks that
14 have a remaining 12 months in the terms. For
15 those who are familiar with the arcane matters in
16 running a Home Loan Bank, you will know that
17 public interest directors hold 3-year terms and
18 the terms are filled on a rolling basis so that
19 each year in the 3-year cycle the Finance Board
20 appoints one-third of the public interest
21 directors. Going forward, beginning on January 1,
22 2007, the Home Loan Banks will have one-third of

1 the terms representing a full 3-year term, one-
2 third of the available terms who well represent
3 the last 2 years of the 3-year term, and one-third
4 of the open positions will represent the last year
5 of a 3-year term. We will be appointing the
6 sitting public interest directors to the latter
7 category. They will be filling out and serving
8 the last year of open 3-year terms.

9 It is important to make this point
10 because those of you who have a long historical
11 memory know that these are public interest
12 directors who when their names were brought before
13 the Finance Board 3 years ago I voted against them
14 for good reasons. We are now in a different
15 environment. These are public interest directors
16 who have served for 3 years who have developed
17 significant on-the-job training and I think
18 continue to bring something of value to the
19 oversight of the Home Loan Banks, and so it is
20 appropriate to appoint them for the last year of
21 the open 3-year terms because they continue to
22 bring continuity and on-the-job training and

1 expertise.

2 However, for the remaining positions,
3 the remaining 3-year terms and the remaining 2
4 years on the 3-year terms that represent the two-
5 thirds of the open seats, I hope that the Finance
6 Board will move expeditiously to fill these
7 positions with consideration of, one, the needs of
8 the individual banks, that is, what the necessary
9 skill mix is to fill out the boards of the
10 individual banks so that corporate governance will
11 go forward more strongly. And secondly, I hope
12 that we will entertain nominations from a wide
13 variety of sources in a nonpartisan or bipartisan
14 effort to find truly good candidates to serve on
15 the boards of directors of the Federal Home Loan
16 Banks, and I am optimistic that working together
17 we can do this.

18 Lastly, I would like to say I was glad
19 to see that this issue has not gone off the radar
20 screen. We all received letters this week from
21 the new Chairman of the House Financial Services
22 Committee, Chairman Frank, and the new Chairman of

1 the Finance Committee's subcommittee that oversees
2 the Home Loan Banks, and they raised the issue and
3 the importance of the public interest directors on
4 the boards of the Home Loan Banks, and I
5 appreciate their efforts to get this board to
6 address this issue and to do it in a responsible
7 and successful way. Thank you, Mr. Chairman.

8 CHAIRMAN ROSENFELD: Thank you, Director
9 Mendelowitz. Does anyone have any other comments?

10 SECRETARY JACKSON: I would say that
11 philosophically I agree with you, but
12 pragmatically I think we are going to have to look
13 at the qualifications of those public interest
14 directors that we are going to appoint. I think
15 one of the issues that I was confronted with and
16 still bothers me today is I am not sure that they
17 add the value that we necessarily need on the
18 Board, but I will agree with you, if they do then
19 clearly we should move expeditiously. But I think
20 us in this room will have to really take heed and
21 evaluate the quality of the candidates that we
22 want, and I am saying this irregardless of party

1 affiliations. I don't care whether they are
2 Independent, Republican, or Democrats, but we must
3 look at the value that they add, and that is the
4 only comment I will make.

5 CHAIRMAN ROSENFELD: Thank you, Director
6 Jackson. If there is nothing else, I will accept
7 the motion to approve the resolution appointing
8 the class of 25 incumbent directors whose terms
9 will expire on December 31, 2006, to fill the
10 remaining year of the 3-year term that they began
11 on January 1, 2005.

12 SECRETARY JACKSON: So moved.

13 CHAIRMAN ROSENFELD: Somebody has to
14 make a motion.

15 SECRETARY JACKSON: So moved.

16 CHAIRMAN ROSENFELD: Is there a second?
17 Director Mendelowitz?

18 DIRECTOR MENDELOWITZ: Second.

19 CHAIRMAN ROSENFELD: Would the secretary
20 please call the roll?

21 SECRETARY: On the item before the
22 Board, Director Bacino, how do you vote?

